STATE OF CONNECTICUT

House of Representatives

General Assembly

File No. 505

February Session, 2004

Substitute House Bill No. 5031

House of Representatives, April 7, 2004

The Committee on Finance, Revenue and Bonding reported through REP. STILLMAN of the 38th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT REVISING CERTAIN LAWS OF THE DEPARTMENT OF TRANSPORTATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (h) of section 13a-73 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective July
- 3 1, 2004):
- 4 (h) All sales or exchanges of surplus property by the Department of
- 5 Transportation and matters dealing with the initial acquisition of any
- 6 existing mass transit system or the purchase or sale of properties
- 7 acquired in connection with any state highway system or mass transit
- 8 system shall be subject to review and approval of the State Properties
- 9 Review Board except that <u>those</u> acquisitions and administrative
- settlements relating to such properties which involve sums not in excess of [one] five thousand dollars shall be reported to the board by
- the Commissioner of Transportation but shall not be subject to such
- 13 review and approval. The Commissioner of Public Works shall be

14 informed for inventory purposes of any transfer effectuated in

- 15 connection with this section. The State Properties Review Board shall
- 16 not grant such approval if the Department of Transportation has failed
- 17 to comply with any applicable statutes in connection with the
- 18 proposed action.
- 19 Sec. 2. Section 4 of public act 03-115 is repealed and the following is
- 20 substituted in lieu thereof (*Effective from passage*):
- 21 Bridge number 007773, commonly known as the West Rock Tunnel
- in New Haven shall be designated the ["Hero's] "Heroes Tunnel".
- 23 Sec. 3. Section 7 of public act 03-115 is repealed and the following is
- 24 substituted in lieu thereof (*Effective from passage*):
- 25 A segment of Route 349 in Groton shall be [redesignated]
- 26 <u>designated</u> as the "William J. Snyder, Sr. Memorial Highway".
- Sec. 4. Section 84 of public act 03-115 is repealed and the following is
- 28 substituted in lieu thereof (*Effective from passage*):
- 29 Bridge number [3485] <u>1743A</u> located in the town of West Hartford
- 30 on Interstate 84 overpassing [Woodruff Road] SR 535 shall be
- 31 designated the "Patrick L. Brooks Memorial Bridge".
- Sec. 5. Section 89 of public act 03-115 is repealed and the following is
- 33 substituted in lieu thereof (*Effective from passage*):
- Route 173 in the town of West Hartford from SR 529 northerly to the
- 35 junction [for Route 4] of Route 71 in the Town of West Hartford shall
- be designated the "Trooper Carl P. Moller Memorial Highway".
- Sec. 6. Section 13b-200 of the general statutes is repealed and the
- 38 following is substituted in lieu thereof (*Effective from passage*):
- 39 (a) The Commissioner of Transportation shall, at the commissioner's
- 40 <u>discretion</u>, examine the several railroads in the state [once in each year,
- and more often] when he deems that public safety so requires, and
- 42 shall make a like examination of any railroad within the limits of any

town, when so requested in writing by the selectmen of such town or by the authorities having control and supervision of the streets and highways within the town, and shall see that such railroads are kept in suitable repair and that the companies operating them faithfully comply with all provisions of law. The employees of the Department of Transportation shall have the right to pass free of charge, in the performance of their duties, on all railroads in the state.

- (b) The commissioner or his employees may enter [, at times of emergency,] any building, car or other premises owned or controlled by any railroad company. Any person interfering with an employee of the Department of Transportation in the performance of his duties shall be fined not more than two hundred dollars or imprisoned not more than six months or both.
- Sec. 7. Subsection (a) of section 13a-252 of the general statutes, as amended by section 40 of public act 03-3 of the June 30 special session, section 210 of public act 03-6 of the June 30 special session and section 8 of public act 03-1 of the September 8 special session, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) The ferries crossing the Connecticut River, known as the Rocky Hill ferry and the Chester and Hadlyme ferry, shall be maintained and operated by the Commissioner of Transportation at the expense of the state. The rates of toll or the charges to be made for travel upon said ferries shall be fixed by the commissioner with the approval of the Secretary of the Office of Policy and Management. [, except that, after August 20, 2003, the rate of toll or charge shall be (1) for a motor vehicle and operator five dollars, (2) for each additional passenger one dollar and seventy-five cents, and (3) for each walk-on and bicycle one dollar and seventy-five cents.] The commissioner may establish a discounted commuter rate for travel upon said ferries.
- Sec. 8. Subsection (a) of section 14-262 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2004*):

(a) The following vehicles shall not be operated upon any highway or bridge without a special written permit from the Commissioner of Transportation, as provided in section 14-270, as amended by this act, specifying the conditions under which they may be so operated:

(1) A vehicle, combination of vehicle and trailer or commercial vehicle combination, including each such vehicle's load, which is wider than one hundred two inches or its approximate metric equivalent of two and six-tenths meters or one hundred two and thirty-six-hundredths inches, including its load, but not including the following safety devices: Reasonably sized rear view mirrors, turn signals, steps and handholds for entry and egress, spray and splash suppressant devices, load-induced tire bulge and any other stateapproved safety device which the Commissioner of Transportation determines is necessary for the safe and efficient operation of such a vehicle or combination, provided no such state-approved safety device protrudes more than three inches from each side of the vehicle or provided no such device has by its design or use the capability to carry cargo. Such permit shall not be required in the case of (A) farm equipment, (B) a vehicle or combination of vehicle and trailer loaded with hay or straw, (C) a school bus equipped with a folding stop sign or exterior mirror, as approved by the Commissioner of Motor Vehicles, which results in a combined width of bus and sign or bus and mirror in excess of that established by this subsection, or (D) a trailer designed and used exclusively for transporting boats when the gross weight of such boats does not exceed four thousand pounds; and

(2) A combination of truck and trailer which is longer than [sixty] sixty-five feet except (A) a combination of truck and trailer or tractor and semitrailer loaded with utility poles, both trailer and semitrailer having a maximum length of forty-eight feet, utility poles having a maximum length of fifty feet and the overall length not to exceed eighty feet, (B) a trailer designed and used exclusively for transporting boats when the gross weight of such boats does not exceed four thousand pounds, (C) a tractor-trailer unit, (D) a commercial vehicle combination, (E) combinations of vehicles considered as specialized

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equipment in [the Code of Federal Regulations, Title 23, Part 658.13(d)]

- 110 23 CFR 658.13(e), as amended, or (F) a tractor equipped with a
- 111 dromedary box operated in combination with a semitrailer which
- 112 tractor and semitrailer do not exceed seventy-five feet in overall
- 113 length.
- Sec. 9. Subsection (d) of section 14-270 of the general statutes is
- 115 repealed and the following is substituted in lieu thereof (Effective
- 116 *October* 1, 2004):
- (d) (1) The owner or lessee of any vehicle may pay either a fee of
- twenty-three dollars for each permit issued for such vehicle under this
- section or a fee as described in subdivision (3) for such vehicle, payable
- to the Department of Transportation. (2) An additional transmittal fee
- of three dollars shall be charged for each permit issued under this
- section and transmitted via transceiver or facsimile equipment. (3) The
- 123 commissioner may issue an annual permit for any vehicle transporting
- 124 (A) a divisible load, (B) an overweight or oversized-overweight
- 125 indivisible load, or (C) an oversize indivisible load. The owner or
- lessee shall pay an annual fee of seven dollars per thousand pounds or
- fraction thereof for each such vehicle. A permit may be issued in any
- increment up to one year, provided the owner or lessee shall pay a fee
- of one-tenth of the annual fee for such vehicle for each month or
- fraction thereof. (4) The annual permit fee for any vehicle transporting
- an oversize indivisible load shall not be less than five hundred dollars.
- 132 (5) The commissioner may issue permits for divisible loads in the
- aggregate not exceeding fifty-three feet in length.
- Sec. 10. Section 13a-57 of the general statutes, as amended by section
- 135 27 of public act 03-115, is repealed and the following is substituted in
- 136 lieu thereof (*Effective from passage*):
- The commissioner may lay out any road as a state highway either
- 138 by using existing highways or by acquiring by purchase or
- 139 condemnation new rights-of-way. The layout shall be made in the
- 140 following manner: The commissioner shall develop a map or maps of
- 141 the layout of a state highway by ground survey or aerial

142 photogrammetric methods. Such map or maps shall show the limits of 143 the right-of-way, all existing roads, buildings [,] and fences and other 144 topographic features which will clearly establish the location of the 145 highway. The commissioner shall file in the town clerk's office in each 146 town in which such layout or portion thereof is established a map 147 showing such portions of such layout within the limits of any such 148 town in which such map is filed. When such maps of any section or 149 sections of such highway have been so filed, the commissioner shall 150 cause a notice to be inserted in a newspaper having a general 151 circulation within each of such towns describing the action of the 152 commissioner concerning the layout of such highway. When such 153 maps have been placed on file and such notice given, such portion or 154 section shall be deemed to have been legally laid out as a state 155 highway and all provisions of the general statutes relating to state 156 highways shall apply to such layout or highway. This section shall not 157 affect the authority of the commissioner to relocate any section of any 158 state highway as provided in section 13a-56.

Sec. 11. Section 13b-55 of the general statutes, as amended by section 55 of public act 03-115, is repealed and the following is substituted in lieu thereof (*Effective from passage*):

The commissioner may sell and convey any land, right in land, riparian right or other property or right in property, of whatever kind, that the commissioner may acquire pursuant to section 13b-53, which is in excess of the quantity required for the purpose for which it was acquired, and [to] <u>may</u> execute and deliver appropriate conveyances of such property in behalf of the state. No such sale or conveyance shall be made without the prior consent of the Secretary of the Office of Policy and Management and the Commissioner of Public Works and the State Properties Review Board.

Sec. 12. Subdivision (4) of section 13b-57d of the general statutes, as amended by section 1 of public act 03-4 of the June 30 special session, is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(4) "Strategy" means the transportation projects and supporting documentation contained in the report dated January, 2003, submitted by the board in accordance with subdivision (3) of subsection (k) of section 13b-57g, <u>as amended</u>, and any updates or revisions to such transportation projects.

- Sec. 13. Subsection (b) of section 3 of public act 03-4 of the June 30 special session is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (b) The following TSB projects shall be completed:

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- 184 (1) In the Coastal Corridor TIA, as defined in section 13b-57d, as amended:
- 186 (A) Acquire rolling rail stock, as deemed appropriate by the board, 187 sufficient to add no fewer than two thousand seats for the Metro North-New Haven Line for use in both interstate and intrastate 188 189 service. All payments received by the state pursuant to any agreement 190 entered into in accordance with subsection (h) of section 13b-34 191 involving rolling rail stock used on the Metro North-New Haven Line 192 shall be used exclusively for refurbishing rolling rail stock on and 193 other capital improvements to the Metro North-New Haven Line;
- 194 (B) Construct or expand stations at Bridgeport, New Haven and 195 Stamford that can accommodate rail service and one or more other 196 modes of transportation and have:
- 197 (i) Facilities for one thousand or more parking spaces;
- 198 (ii) Connections to bus and other transit systems;
- 199 (iii) Opportunity for community revitalization;
- 200 (iv) Opportunity for transit oriented development;
- (v) Ease of auto, bus, bicycle and pedestrian access to the station facility;

203 (vi) Potential to attract sufficient riders to support additional 204 express trains;

- 205 (vii) Operation under control of the state; and
- 206 (viii) Feeder bus services for passenger rail service;
- 207 (C) Facilitate use of the Long Island Sound Waterway for passenger
- and freight movement, including, but not limited to, bulkheading and
- 209 dredging, upon removal of prohibitions imposed by federal law,
- 210 expanding passenger facilities, including facilities at the Bridgeport
- 211 Intermodal Facility, to support high speed ferry service; and
- 212 (2) In the I-84 Corridor TIA, as defined in section 13b-57d, as
- 213 amended:
- 214 (A) Establish express bus services from New Haven to Bradley
- 215 International Airport;
- 216 (B) Complete the New Britain to Hartford busway and establish
- 217 other bus rapid transit or light rail service in Hartford and
- 218 surrounding towns; and
- 219 (C) Expand rail passenger service on the Norwalk to Danbury-New
- 220 Milford Branch Line to assist commuter movement on Route 7 and I-
- 221 95; [.] and
- 222 (3) In the I-91 Corridor TIA, as defined in section 13b-57d, as
- 223 amended:
- 224 (A) Upgrade or construct maintenance facilities and parking
- 225 facilities and upgrade feeder bus services for passenger rail service,
- 226 particularly along the Metro North-New Haven Line; and
- 227 (B) Establish bus service or commuter rail service, as determined in
- 228 the Hartford-Springfield-New Haven Implementation Study
- conducted by the department, that runs through New Haven, Hartford
- and Springfield, with a connection to Bradley International Airport; [.]
- 231 and

232 (4) In the I-395 Corridor TIA, as defined in section 13b-57d, as 233 amended:

- 234 (A) Establish rail freight service with connections to the port of New 235 London:
- 236 (B) Expand the frequency of bus service, number of runs and
- connections within and outside of the region, particularly in and to
- Norwich and New London and acquire buses sufficient to add no
- 239 fewer than two hundred seats; and
- 240 (C) Design and plan for traffic mitigation in southeastern
- 241 Connecticut, including planning for the extension of Route 11 from its
- 242 terminus in Salem to the I-95 and I-395 intersect, with appropriate
- 243 greenway purchases made in accordance with section 13a-142e; [.] and
- 244 (5) In the Southeast Corridor TIA, as defined in section 13b-57d, as
- 245 amended:
- 246 (A) Acquire rolling rail stock for the Shoreline East Railroad Line
- 247 sufficient to add no fewer than one thousand seats;
- 248 (B) Make operational improvements to highways that improve the
- 249 flow of traffic on I-95 and I-395; and
- 250 (6) State-wide:
- 251 (A) Improve and target marketing by the department of the Deduct-
- 252 a-Ride program to all eligible employers; and
- 253 (B) Continue funding the Jobs Access Program.
- Sec. 14. Section 15 of public act 03-4 of the June 30 special session is
- repealed and the following is substituted in lieu thereof (*Effective from*
- 256 passage):
- 257 There [is] <u>are</u> hereby authorized bonds and bond anticipation notes
- 258 to be issued under and in accordance with the provisions of sections
- 259 13b-74 to 13b-77, inclusive, as amended, for the purposes of funding of

the projects and purposes described in section 3 of [this act] <u>public act</u>
03-4 of the June 30 special session, as amended by this act, as those
projects and purposes may be modified, including, but not limited to,
the costs of issuance and required reserves which authorizations shall
not exceed the following aggregate amounts:

T1	Authorized Funding Amounts		
T2	Fiscal Year	Amount	
T3	2004	\$ 32,423,000	
T4	2005	\$ 35,125,000	
T5	2006	\$ 32,526,000	
T6	2007	\$ 26,528,000	
T7	2008	\$ 25,530,000	
T8	2009	\$ 25,532,000	
T9	2010	\$ 23,533,000	
T10	2011	\$ 22,535,000	
T11	2012	\$ 21,537,000	
T12	2013	\$ 20,538,000	
T13	Total	\$264,807,000	

Such projects and purposes shall be funded by the use of any federal revenue, grants or other transportation related financial assistance which may be available, the issuance of special tax obligation bonds, as

268 more particularly described in sections 13b-74 to 13b-77, inclusive, as

269 <u>amended</u>, and, where appropriate, cash from incremental revenues.

Not more than one million dollars of such amounts may be made

271 available to fund the operations of the Transportation Strategy Board

for fiscal years ending June 30, 2004, and June 30, 2005.

Sec. 15. Subdivision (6) of subsection (b) of section 13b-74 of the general statutes, as amended by section 18 of public act 03-4 of the June 30 special session, is repealed and the following is substituted in lieu thereof (*Effective from passage*):

277 (6) Planning, acquisition, removal, construction, equipping, sHB5031 / File No. 505

278 reconstruction, repair, rehabilitation and improvement of, and 279 acquisition of easements and rights-of-way with respect to, projects 280 and purposes included in section 3 of [this act] public act 03-4 of the 281 June 30 special session, as amended by this act, which have been 282 approved for financing with special tax obligation bonds or notes as 283 provided in the annual financing plan of [such board] the 284 <u>Transportation Strategy Board</u>, as described in section 17 of [this act] 285 public act 03-4 of the June 30 special session, as well as related 286 financing costs, including, without limitation, costs of issuance and 287 required reserves.

- Sec. 16. Subsection (e) of section 13b-103 of the general statutes, as amended by section 90 of public act 03-115, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (e) Any person [, other than an operator who has received a permit,]
 who holds him or herself out to be the operator of a motor vehicle in
 livery service who has not received a permit under this section or with
 the intent to [obtain a benefit or to] injure or defraud another shall be
 guilty of a class B misdemeanor.
- Sec. 17. Subparagraph (A) of subdivision (2) of subsection (f) of section 14-10 of the general statutes, as amended by section 7 of public act 03-265, is repealed and the following is substituted in lieu thereof (Effective from passage):
- 300 (A) In connection with matters of motor vehicle or driver safety and 301 theft, motor vehicle emissions, motor vehicle product alterations, 302 recalls or advisories, performance monitoring of motor vehicles and 303 dealers by motor vehicle manufacturers and removal of nonowner 304 records from the original owner records of motor vehicle 305 manufacturers to implement the provisions of the federal Automobile 306 Information Disclosure Act, 15 USC 1231 et seq., the Clean Air Act, 42 307 USC 7401 et seq., and 49 USC Chapters 301, 305 and 321 to 331, 308 inclusive, as amended from time to time, and any provision of the 309 general statutes enacted to attain compliance with said federal [acts] 310 provisions.

Sec. 18. Subsection (g) of section 14-16c of the general statutes, as amended by section 8 of public act 03-265, is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (g) The Commissioner of Motor Vehicles shall adopt regulations, in accordance with the provisions of chapter 54, to implement the provisions of this section.
- Sec. 19. Section 14-40a of the general statutes, as amended by section 4 of public act 03-171, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) No person shall operate a motorcycle on any public highway of this state until such person has obtained a motor vehicle operator's license with a motorcycle endorsement from the commissioner.
 - (b) A person who is sixteen years of age or older and who has not had such a license suspended or revoked may apply to the commissioner for a training permit. The commissioner may issue a training permit, containing such limitation as [he] said commissioner deems advisable, to an applicant after the applicant has passed all parts of the examination, other than the driving test, for a motor vehicle operator's license with a motorcycle endorsement as required by subsection [(e)] (c) of this section. The training permit shall entitle the applicant, while [he has the permit in his] said applicant is in immediate possession of said permit, to drive a motorcycle on the public highways, other than multiple lane limited access highways, for a period of sixty days. A training permit may be renewed, or a new permit issued, for an additional period of sixty days. On and after January 1, 1990, each applicant issued a training permit shall, while operating a motorcycle, wear protective headgear of a type which conforms to the minimum specifications established by regulations adopted under subsection (b) of section 14-289g.
 - [(b)] (c) Before granting a motorcycle endorsement to any applicant who has not held such an endorsement at any time within the preceding two years, the commissioner shall require the applicant to

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demonstrate personally to the commissioner, a deputy or a motor vehicle inspector or an agent of the commissioner, in such manner as the commissioner directs, that the applicant is a proper person to operate a motorcycle, has sufficient knowledge of the mechanism of a motorcycle to ensure its safe operation by such applicant, and has satisfactory knowledge of the law concerning motorcycles and other motor vehicles [,] and the rules of the road. On and after January 1, 1990, an applicant under the age of eighteen shall also demonstrate that such applicant has successfully completed a novice motorcycle training course offered by the Department of Transportation or approved by the Commissioner of Motor Vehicles. If an applicant has had a license or held such an endorsement from a state where a similar examination or course is required, the commissioner may waive part or all of any such requirement. When the commissioner is satisfied as to the ability and competency of the applicant, the commissioner may issue an endorsement to such applicant, either unlimited or containing such limitations as the commissioner deems advisable. If an applicant or motorcycle endorsement holder has any health problem which might affect such person's ability to operate a motorcycle safely, the commissioner may require the applicant or endorsement holder to demonstrate personally that, notwithstanding the problem, such person is a proper person to operate a motorcycle, and the commissioner may further require a certificate of the applicant's condition, signed by a medical authority designated by the commissioner, which certificate shall, in all cases, be treated as confidential by the commissioner. An endorsement, containing such limitation as the commissioner deems advisable may be issued or renewed in any case, but nothing in this section shall be construed to prevent the commissioner from refusing an endorsement, either limited or unlimited, to any person or suspending an endorsement of a person whom the commissioner deems incapable of safely operating a motorcycle.

[(c)] (d) No person shall operate a motorcycle in any manner in violation of the limitations imposed in a limited endorsement issued to such person.

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[(d)] (e) Any person who violates any provision of subsection (a), (b) 379 or [(c)] (d) of this section shall, for a first offense, be deemed to have 380 committed an infraction and be fined not less than thirty-five dollars nor more than fifty dollars and, for any subsequent offense, shall be 382 fined not more than one hundred dollars or imprisoned not more than 383 thirty days, or both.

- 384 Sec. 20. Subsection (v) of section 14-49 of the general statutes, as 385 amended by section 21 of public act 03-4 of the June 30 special session, 386 is repealed and the following is substituted in lieu thereof (Effective 387 from passage):
- 388 (v) There shall be charged for each motor vehicle learner's permit or 389 renewal thereof a fee of eighteen dollars. There shall be charged for 390 each motorcycle [learner's] training permit or renewal thereof a fee of 391 fifteen dollars.
- 392 Sec. 21. Section 14-69 of the general statutes, as amended by section 393 10 of public act 03-265, is repealed and the following is substituted in 394 lieu thereof (*Effective from passage*):

No person shall engage in the business of conducting a drivers' school without being licensed therefor by the commissioner. Application therefor shall be in writing and shall contain such information as the commissioner requires. Each applicant shall be fingerprinted before such application is approved. If the application is approved, the applicant shall be granted a license upon the payment of a fee of [one hundred] three hundred fifty dollars and a deposit with the commissioner of cash or a bond of a surety company authorized to do business in this state, conditioned on the faithful performance by the applicant of any contract to furnish instruction, in either case in such amount as the commissioner may require, such cash or bond to be held by the commissioner to satisfy any execution issued against such school in a cause arising out of failure of such school to perform such contract. [The license fee shall be three hundred fifty dollars.] For each additional place of business of such school, the commissioner shall charge a fee of eighty-eight dollars. No license shall be required

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in the case of any board of education, or any public, private or parochial school, which conducts a course in driver education established in accordance with sections 14-36e and 14-36f. A license so issued shall be valid during the calendar year. The annual fee for renewal shall be the same amount and the same deposit of security shall be required. The commissioner shall issue a license certificate or certificates to each licensee, one of which shall be displayed in each place of business of the licensee. In case of the loss, mutilation or destruction of a certificate, the commissioner shall issue a duplicate upon proof of the facts and the payment of a fee of [two dollars. Such fee shall be] seven dollars.

Sec. 22. (NEW) (Effective July 1, 2004) (a) There shall be in the Department of Transportation a Connecticut Maritime Commission which shall consist of fifteen members, as follows: (1) The Commissioners of Transportation, Economic and Community Development and Environmental Protection, the Secretary of the Office of Policy and Management and the chairman of the Transportation Strategy Board, established pursuant to section 13b-57e of the general statutes, as amended, or their respective designees; (2) four members appointed by the Governor; and (3) one member each appointed by the president pro tempore of the Senate, the speaker of the House of Representatives, the majority leader of the Senate, the minority leader of the Senate, the majority leader of the House of Representatives and the minority leader of the House Representatives. All appointed members shall serve for terms coterminous with their appointing authority and until their successor is appointed and has qualified. Vacancies on said commission shall be filled for the remainder of the term in the same manner as original appointments.

(b) Appointed members of the commission shall be qualified by experience or training and shall include members of the public and (1) a representative of business and industry that is a regular user of Connecticut port freight services; (2) a member or employee of a local port authority, (3) a Connecticut port operator; (4) an operator of a

marine passenger service; (5) an elected or appointed official from a coastal community; (6) a user or provider of recreational maritime services; and (7) a working member of a port labor union.

- (c) The chairman shall be selected by the Governor from among the appointed members of the commission. The members shall annually elect one of their numbers as secretary. The commission may elect such other officers as it deems proper. Members shall receive no compensation for the performance of their duties, but shall be reimbursed for necessary expenses incurred in the performance thereof.
- 455 (d) The commission shall (1) advise the Commissioner of 456 Transportation, the Governor and the General Assembly concerning 457 the state's maritime policy and operations; (2) develop and 458 recommend to the Governor and the General Assembly a maritime 459 policy for the state; (3) support the development of Connecticut's 460 maritime commerce and industries, including its deep water ports; (4) 461 recommend investments and actions, including dredging, required in 462 order to preserve and enhanced maritime commerce and industries; (5) 463 conduct studies and present recommendations concerning maritime 464 issues; (6) support the development of Connecticut's ports, including; 465 identifying new opportunities for the ports, analyzing the potential for 466 and encouraging private investment in the ports and recommending 467 policies which support port operations.
 - (e) At least once each year, the commission shall hold a public hearing for the purpose of evaluating the adequacy of the state's maritime policy, facilities and support for maritime commerce and industry.
 - (f) On or before January first, annually, the commission shall submit, in writing, to the Commissioner of Transportation, the Governor and the Transportation Strategy Board (1) a list of projects which, if undertaken by the state, would support the state's maritime policy and encourage maritime commerce and industry; (2) recommendations for improvements to existing maritime policies,

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programs and facilities; and (3) such other recommendations as it considers appropriate. Copies of the report shall be submitted to the General Assembly pursuant to section 11-4a of the general statutes.

- (g) The commission may, upon its own motion, undertake any studies it deems necessary for the improvement of a balanced public transportation system within the state, including the improvement of such system for elderly and disabled users. The commission shall have other powers and shall perform such other duties as the Commissioner of Transportation, the Governor and the General Assembly may delegate to it.
- (h) The staff of the Department of Transportation shall be available to assist the commission.
- (i) No member of the commission who is otherwise a public officer or employee shall suffer a forfeiture of his or her office or employment, or any loss or diminution in the rights and privileges pertaining thereto, by reason of such membership.
 - (j) A quorum of the commission for the purpose of transacting business shall exist only when there is present, in person, a majority of its voting membership. The affirmative vote of a majority of the quorum shall be required for the adoption of a resolution or vote of the commission.
- (k) The commission shall have access through the Department of Transportation to all records, reports, plans, schedules, operating rules and other documents pertaining to ports and navigable waterways of Connecticut. This subsection shall not apply to any plans, proposals, reports and other documents pertaining to current or pending negotiations with employee bargaining units.
- 505 (l) The Connecticut Maritime Commission shall be a successor 506 agency to the Connecticut Port Authority in accordance with the 507 provisions of sections 4-38d and 4-39 of the general statutes.
- 508 (m) The Legislative Commissioners' Office shall, in codifying the

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509 provisions of this section, make technical, grammatical and

- 510 punctuation changes as necessary to carry out the purposes of this
- 511 section.
- Sec. 23. Subsection (l) of section 1-79 of the general statutes is
- 513 repealed and the following is substituted in lieu thereof (Effective July
- 514 1, 2004):
- 515 (1) "Quasi-public agency" means the Connecticut Development
- 516 Authority, Connecticut Innovations, Incorporated, Connecticut Health
- 517 and Education Facilities Authority, Connecticut Higher Education
- 518 Supplemental Loan Authority, Connecticut Housing Finance
- 519 Authority, Connecticut Housing Authority, Connecticut Resources
- 520 Recovery Authority, Connecticut Hazardous Waste Management
- 521 Service, Lower Fairfield County Convention Center Authority [,] and
- 522 Capital City Economic Development Authority. [and Connecticut Port
- 523 Authority.]
- Sec. 24. Subdivision (1) of section 1-120 of the general statutes is
- 525 repealed and the following is substituted in lieu thereof (Effective July
- 526 1, 2004):
- 527 (1) "Quasi-public agency" means the Connecticut Development
- 528 Authority, Connecticut Innovations, Incorporated, Connecticut Health
- 529 and Educational Facilities Authority, Connecticut Higher Education
- 530 Supplemental Loan Authority, Connecticut Housing Finance
- 531 Authority, Connecticut Housing Authority, Connecticut Resources
- 532 Recovery Authority, Connecticut Hazardous Waste Management
- 533 Service, [Connecticut Port Authority,] Capital City Economic
- 534 Development Authority and Connecticut Lottery Corporation.
- Sec. 25. Section 1-125 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2004*):
- The directors, officers and employees of the Connecticut
- 538 Development Authority, Connecticut Innovations, Incorporated,
- 539 Connecticut Higher Education Supplemental Loan Authority,

Connecticut Housing Finance Authority, Connecticut Housing Authority, Connecticut Resources Recovery Authority, Connecticut Health and Educational Facilities Authority, Capital City Economic Development Authority [,] and Connecticut Lottery Corporation [and Connecticut Port Authority] and any person executing the bonds or notes of the agency shall not be liable personally on such bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof, nor shall any director or employee of the agency be personally liable for damage or injury, not wanton, reckless, wilful or malicious, caused in the performance of his or her duties and within the scope of his or her employment or appointment as such director, officer or employee. The agency shall protect, save harmless and indemnify its directors, officers or employees from financial loss and expense, including legal fees and costs, if any, arising out of any claim, demand, suit or judgment by reason of alleged negligence or alleged deprivation of any person's civil rights or any other act or omission resulting in damage or injury, if the director, officer or employee is found to have been acting in the discharge of his or her duties or within the scope of his or her employment and such act or omission is found not to have been wanton, reckless, wilful or malicious.

Sec. 26. (NEW) (Effective July 1, 2004) There shall be, within the Department of Transportation, a State Maritime Office which shall: (1) Be responsible for maritime operations, including the State Pier in New London, the Connecticut River ferries and such other operational responsibilities as shall be assigned to it; (2) serve as the Governor's principal maritime policy advisor; (3) serve as the liaison between the state and federal, local and private entities involved in maritime policy activities; (4) coordinate the state's maritime policy activities; (5) encourage year-round use of water-related industries; (6) work with the Department of Economic and Community Development and other state, local and private entities to maximize the economic potential of Connecticut's ports and other maritime resources; (7) conduct necessary research and planning activities; (8) assess potential state investments in ports and other maritime facilities; (9) provide staff

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575 support to the Connecticut Maritime Commission, created in section 23

- of this act; and (10) undertake such other responsibilities as may be
- assigned to it by the commissioner or the Governor.
- 578 Sec. 27. (Effective from passage) (a) The Commissioner of
- 579 Transportation shall, in consultation with the Commissioner of Public
- 580 Safety and the Chief Information Officer of the Department of
- 581 Information Technology, develop a plan for individuals to receive
- 582 notification of significant highway or railway incidents.
- 583 (b) On or before December 1, 2004, the Commissioner of
- 584 Transportation shall report to the joint standing committees of the
- 585 General Assembly having cognizance of matters relating to
- 586 transportation and public safety its findings and recommendations,
- including proposals for legislative and regulatory changes.
- Sec. 28. Subsection (a) of section 3 of public act 03-4 of the June 30
- 589 special session is repealed and the following is substituted in lieu
- 590 thereof (*Effective from passage*):
- 591 (a) The General Assembly approves the principles set forth in
- 592 section I of the report specified in subdivision (4) of subsection (a) of
- 593 section 13b-57d, <u>as amended</u>, provided no funds from the
- 594 Transportation Strategy Board projects account, established under
- section 13b-57r, shall be authorized for any transportation project except those specified in subsection (b) of this section, provided
- 597 nothing in this subsection shall preclude any TSB project from being
- nothing in this subsection shall preclude any 15b project from being
- funded, in whole or in part, by other state or federal funds. Funds
- authorized for any TSB project shall be used only for said project. TSB
- 600 projects shall be funded from funds authorized for the Transportation
- Strategy Board only to the extent [such projects are not funded from the Infrastructure Improvement Fund] such funding is not provided
- 603 from other funds in the Special Transportation Fund or the
- 604 <u>Infrastructure Improvement Fund created by the senior indenture for</u>
- 605 special tax obligation bonds.
- Sec. 29. Subdivision (16) of subsection (b) of section 13b-61 of the

general statutes, as amended by section 20 of public act 03-4 of the June 30 special session, is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- 610 (16) On and after July 1, 2003, Jand up to and including June 30, 611 2036,] all moneys received or collected by the state or any officer 612 thereof on account of, or derived from, the incremental revenues 613 generated pursuant to sections 1-1h, as amended, 14-35, as amended, 614 14-44i, as amended, 14-47, as amended, 14-48b, as amended, 14-49, as 615 amended, 14-50, as amended, 14-66, as amended, 14-67, as amended, 616 and 14-381, as amended, and revenues specified in sections 113 and 617 114 of public act 03-1 of the June 30 special session, as amended by this 618 act, shall be deposited into the Transportation Strategy Board projects 619 account, established under section 113 of public act 03-1 of the June 30 620 special session, of the [Infrastructure Improvement] Special 621 Transportation Fund and shall be used to support the funding of the 622 projects and purposes described in section 3 of [this act] public act 03-4 623 of the June 30 special session, as amended by this act.
- Sec. 30. Subsection (a) of section 13b-69 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 627 (a) The Treasurer shall apply the resources in the Special 628 Transportation Fund, upon their receipt, first, to pay or provide for the 629 payment of debt service requirements, as defined in section 13b-75, at 630 such time or times, in such amount or amounts and in such manner, as 631 provided by the proceedings authorizing the issuance of special tax 632 obligation bonds pursuant to sections 13b-74 to 13b-77, inclusive, as 633 amended, and then to pay from the Transportation Strategy Board 634 projects account of the Special Transportation Fund, established under 635 section 113 of public act 03-1 of the June 30 special session, the 636 incremental revenues identified in approved annual financing plans 637 for cash funding in accordance with the provisions of section 17 of 638 public act 03-4 of the June 30 special session, as amended by this act.
- 639 Sec. 31. Section 114 of public act 03-1 of the June 30 special session is

repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (a) Notwithstanding any provision of the general statutes, for the fiscal year ending June 30, 2004, the sum of \$10,000,000 [shall be transferred from the resources of] on deposit in the Special Transportation Fund [and] shall be credited to [the resources of] the Transportation Strategy Board projects account established under section 113 of [this act] public act 03-1 of the June 30 special session.
- (b) Notwithstanding any provision of the general statutes, for the fiscal year ending June 30, 2005, the sum of \$5,000,000 [shall be transferred from the resources of] on deposit in the Special Transportation Fund [and] shall be credited to [the resources of] the Transportation Strategy Board projects account established under section 113 of [this act] public act 03-1 of the June 30 special session.
- (c) Notwithstanding any provision of the general statutes, on July 1, 2005, the sum of \$5,000,000 [shall be transferred from the resources of] on deposit in the Special Transportation Fund [and] shall be credited to [the resources of] the Transportation Strategy Board projects account established under section 113 of [this act] public act 03-1 of the June 30 special session.
- Sec. 32. (*Effective from passage*) The planned extension of the Route 72 current terminus in Plainville to Route 229 in Bristol shall be designated the "E. Bartlett Barnes Highway".
- Sec. 33. Section 1 of public act 03-96 is repealed and the following is substituted in lieu thereof (*Effective October 1, 2004*):
- 665 Notwithstanding section 14-270, the Commissioner of 666 Transportation shall establish a program for the purpose of issuing permits allowing the following vehicles to be operated upon any 667 highway or bridge: (1) A mobile home with [a] an overall width, 668 669 including roof overhang, sills, doorknobs and siding, greater than 670 fourteen feet but no greater than sixteen feet; [(2) a mobile home

671 attached to a towing vehicle which has a combined length of one 672 hundred feet or less if such towing vehicle has a length over eighty 673 feet; or (3) a mobile home attached to a towing vehicle which has a 674 combined length of one hundred four feet if such towing vehicle has a 675 length of eighty feet or less] (2) the maximum length of the mobile 676 home excluding the hitch shall not exceed eighty feet; or (3) the overall 677 combined length of the mobile home, when attached to the towing 678 vehicle, shall not exceed one hundred four feet. Such permit shall 679 specify conditions under which such mobile home shall be permitted 680 to operate, including, but not limited to, the period of time such 681 operation shall be authorized. No permit shall be issued to a mobile 682 home for a permitted height in excess of thirteen feet six inches or for 683 the gross weight limits specified in section 14-267a, as amended. For 684 the purposes of this section, "mobile home" shall have the same 685 meaning as in section 21-64a. The Commissioner of Transportation 686 shall adopt regulations, in accordance with the provisions of chapter 687 54, to implement the provisions of this section.

Sec. 34. Section 13a-126c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

Notwithstanding any provision of the general statutes, [to the contrary,] the Commissioner of Transportation may enter into an agreement with the owner or operator of a public service facility, as such facility is defined in section 13a-126, as amended, desiring the longitudinal use of the right-of-way of a [limited access] state highway to accommodate trunkline or transmission type utility facilities and to fix the terms, conditions and rates and charges for use of such right-of-way; provided, no such agreement shall exempt a public service facility from the provisions of chapter 277a.

Sec. 35. (*Effective July 1, 2004*) Sections 32-425 to 32-434, inclusive, of the general statutes are repealed.

This act shall take effect as follows:				
Section 1	July 1, 2004			

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TRA Joint Favorable Subst. C/R FIN

FIN Joint Favorable Subst.

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 05 \$	FY 06 \$
Transportation, Dept.	TF - Revenue Loss	100,000	100,000

Note: TF=Transportation Fund

Municipal Impact: None

Explanation

Section 7 of the bill which repeals the ferry fare increase enacted by PA 03-1 of the September Special Session is anticipated to result in a revenue loss to the Transportation Fund of less than \$100,000 per year.

The bill eliminates the 2036 end date for certain fee increases that provide the incremental revenues that go into the Transportation Strategy Board (TSB) project account and makes them permanent. It also makes several technical changes to various provisions of the laws governing expenditures for TSB-related projects. There is no fiscal impact since the TSB account is within the Transportation Fund.

All other remaining sections of the bill make various technical changes, which have no fiscal impact.

OLR Bill Analysis

sHB 5031

AN ACT REVISING CERTAIN LAWS OF THE DEPARTMENT OF TRANSPORTATION

SUMMARY:

This bill makes numerous changes to laws affecting the Department of Transportation (DOT) and the Connecticut Transportation Strategy Board (TSB). It:

- 1. (a) creates a Connecticut Maritime Commission to advise the transportation commissioner, governor, and legislature and create a maritime policy for the state and (b) abolishes the current Connecticut Port Authority;
- 2. creates a State Maritime Office within the DOT;
- 3. reverses the fare increases for use of the state-owned Glastonbury-Rocky Hill and Chester-Hadlyme ferries across the Connecticut River that were increased during the June 2003 Special Session;
- 4. eliminates the 2036 end date for the TSB projects account receiving certain fee increases (known as "incremental revenues") made during the June 2003 Special Session and that the TSB uses to fund the projects and programs that the legislature has identified as priorities;
- 5. raises, from \$1,000 to \$5,000, the threshold above which DOT property acquisitions and settlements must be reviewed and approved by the State Properties Review Board;
- expands the transportation commissioner's authority to make agreements with public utilities governing the longitudinal use of highway rights-of-way to include all state highways, instead of only state limited access highways;
- 7. makes annual inspection of all rail lines in Connecticut by the transportation commissioner discretionary rather than mandatory;
- 8. requires the transportation commissioner to consult with the public safety commissioner and the chief information officer of the Department of Information Technology and develop a plan for people to receive notification of significant highway and railway incidents;
- 9. allows the commissioner to issue overlength permits to vehicles carrying divisible loads that, in the aggregate, do not exceed 53 feet

in length;

10. conforms Connecticut law establishing the maximum allowable length of a truck and trailer combination to mandatory federal requirements;

- 11. makes corrections and changes to the law requiring DOT to issue overdimension permits to certain types of mobile homes;
- 12. allows TSB projects to be funded from other available TSB funds to the extent money is not available from either the Special Transportation Fund (STF) or the Infrastructure Improvement fund, rather than just the latter;
- 13. makes payment of the incremental revenues identified in the approved annual financing plan for cash funding of TSB projects the second allocation priority for STF resources after payment of debt service on special tax obligation bonds but before debt service on general obligation bonds issued for transportation purposes and agency expenses;
- 14. modifies and corrects references to prior commemorative name designations of two highways, a tunnel, and a bridge made by PA 03-115;
- 15. names the planned extension of Route 72 from its current terminus in Plainville to Route 229 in Bristol as the "E. Bartlett Barnes Highway" (see COMMENT); and
- 16. makes numerous technical and conforming changes.

EFFECTIVE DATE: Upon passage except the provisions relating to the creation of the maritime commission and maritime office, abolition of the Connecticut Port Authority, and properties review board approval threshold are effective July 1, 2004 and the provisions relating to the truck-trailer length, divisible load length permits, and mobile home overdimension permits are effective on October 1, 2004.

CONNECTICUT MARITIME COMMISSION

Purpose

The bill creates a 15-member Connecticut Maritime Commission in the DOT to (1) advise the commissioner, governor, and legislature on maritime policy and operations; (2) develop and recommend maritime policy to the governor and legislature; (3) support development of Connecticut's maritime commerce and industries, including its deepwater ports; (4) recommend investments and actions, including dredging, required to preserve and enhance them; (5) conduct studies

and make recommendations on maritime issues; and (6) support Connecticut port development, including identifying new opportunities, analyzing the potential for and encouraging private port investment, and recommending policies that support port operations.

The bill designates the commission as the successor to the Connecticut Port Authority and abolishes the authority.

Membership

The commission consists of the transportation, economic and development, and environmental protection commissioners, policy and management secretary, and TSB chairman, or their designees; four members appointed by the governor; and six members appointed, one each, by the Senate president, House speaker, and House and Senate majority and minority leaders. Appointed members must be qualified by experience and training, and include members of the public and (1) a business and industry representative that regularly uses Connecticut port freight services, (2) a member or employee of a local port authority, (3) a Connecticut port operator, (4) a marine passenger service operator, (5) an elected or appointed official from a coastal community, (6) a user or provider of recreational marine services, and (7) a working member of a port labor union.

The governor must select the chairman from among the appointed members. The members must elect a secretary and may elect any other officers they see fit. Members must be uncompensated for their service, except for necessary expenses.

Annual Report and Other Duties

The commission must hold a public hearing each year for the purpose of evaluating adequacy of the state's maritime policy, facilities, and support for maritime commerce and industry. By January 1 annually, it must submit a written report to the transportation commissioner, governor, and TSB with: (1) a list of projects that, if undertaken, would support the maritime policy and encourage maritime commerce and industry; (2) recommendations for improving maritime policies, programs, and facilities; and (3) other appropriate recommendations. The report must be submitted to the legislature in accordance with state law for state commission reports.

The bill authorizes the commission to undertake any studies it finds necessary for the improvement of a balanced public transportation system in Connecticut, including its improvement for elderly and disabled users. It also has such other powers and duties as the commissioner, governor, and legislature delegate to it.

Miscellaneous Provisions

The DOT staff must be available to assist the commission. The commission must also have access through the DOT to all records, reports, plans, schedules, operating rules, and other documents pertaining to Connecticut ports and navigable waterways, except those pertaining to current or pending negotiations with employee bargaining units.

A commission member who is also a public officer or employee may not suffer forfeiture of his office or employment or any loss of rights and privileges by reason of membership.

To conduct business, the commission must have a quorum of a majority of its voting membership present. Actions may be taken by vote of a majority of the quorum.

STATE MARITIME OFFICE

The State Maritime Office the bill creates in the DOT must (1) be responsible for maritime operations, including the State Pier, Connecticut River Ferries, and other operational responsibilities it is assigned; (2) serve as the governor's principal maritime policy advisor and the liaison between federal, state, local, and private entities involved in maritime policy activities; (3) coordinate state maritime policy activities; (4) encourage year-round use of water-related industries; (5) work with the Department of Economic and Community Development and state, local, and private entities to maximize the economic potential of Connecticut's ports and maritime resources; (6) conduct necessary planning and research; (7) assess potential state investments in ports and maritime facilities; (8) provide staff support to the maritime commission; and (9) undertake other responsibilities assigned by the commissioner or governor.

CONNECTICUT RIVER FERRY FARE INCREASES

The bill restores the transportation commissioner's authority to set the

fares for the Glastonbury-Rocky Hill and Chester-Hadlyme ferries. During the June 2003 Special Session, the legislature required specific increases in these fares to \$5 per vehicle, \$1.75 for each additional passenger, and \$1.75 for each walk-on and bicycle. The bill eliminates these specific increases and, instead, allows rates to be fixed by the transportation commissioner with the approval of the OPM secretary, which was the law prior to the specific increases. A provision of the law allowing the commissioner to establish a discounted commuter rate that was added by PA 03-1, September Special Session remains unchanged.

RAIL LINE INSPECTIONS

Current law requires the transportation commissioner to inspect all rail lines in Connecticut at least once a year. The bill makes this discretionary rather than mandatory. The Federal Railroad Administration also conducts annual track inspections and provides their inspection reports to DOT.

TRUCK-TRAILER LENGTH LIMIT

Current law prohibits a combination of a truck and trailer that is longer than 60 feet unless it falls within one of several specific exemptions, most of which are required under federal law. The bill increases the general limit from 60 to 65 feet to conform with a mandatory federal regulation that generally prohibits combination length limits under 65 feet.

MOBILE HOMES

Currently, the commissioner must have a program for issuing overdimension permits for moving a mobile home (1) wider than 14 feet but not more than 16 feet wide, (2) attached to a towing vehicle when their combined length is 100 feet or less if the towing vehicle is over 80 feet long, or (3) attached to a towing vehicle when their combined length is 104 feet if the towing vehicle is 80 feet long or less.

The bill makes it clear that the width of such mobile homes is the overall width including roof overhang, sills, doorknobs and siding. It also corrects flaws in the current wording of the law by replacing specifications (2) and (3) above with specifications of a maximum length of the mobile home of no more than 80 feet, excluding the hitch or an overall maximum length of 104 feet for the mobile home when

attached to the towing vehicle. The bill also adds a requirement that no permit may be issued to a mobile home for a permitted height of more than 13 feet, six inches or a gross weight that exceeds the applicable statutory maximum weight for the vehicle configuration.

COMMEMORATIVE ROAD AND BRIDGE NAMES

Corrections to Prior Designations

The bill corrects the name for the West Rock tunnel in New Haven from the "Hero's Tunnel" to the "Heroes Tunnel." It changes one terminus of the portion of Route 173 in West Hartford that was designated as the "Trooper Carl P. Moller Memorial Highway" from the junction for Route 4 to the junction of Route 71 in West Hartford. It changes the designation made for the "Patrick L. Brooks Memorial Bridge" from Bridge No. 3485 in West Hartford on I-84 overpassing Woodruff Road to Bridge No. 1743A in West Hartford on I-84 overpassing SR 535. Finally, it makes a technical correction to the designation of Route 349 in Groton as the William J. Snyder, Sr. Memorial Highway.

BACKGROUND

Related Bill

HB 5480, reported favorably by the Finance, Revenue and Bonding Committee on March 26, among other things, contains the same provisions regarding the allocation priority of incremental revenue for TSB projects, allowing TSB projects to be funded from other available TSB funds to the extent money is not available from the STF or the Infrastructure Improvement Fund, and the technical changes contained in §§ 28, 30, and 31 of this bill.

COMMENT

Possible Conflict with Prior Naming of Route 72 Extension

The bill names the planned extension of Route 72 to Route 229 in Bristol the "E. Bartlett Barnes Highway." However, by prior act of the legislature (PA 99-181 § 27) this same planned extension has previously been named the "Bristol Expressway."

COMMITTEE ACTION

Transportation Committee

Joint Favorable Substitute Change of Reference Yea 27 Nay 0

Finance, Revenue and Bonding Committee

Joint Favorable Substitute Yea 45 Nay 0